

City of Pontiac  
Reestablished General Employees'  
Retirement System

Annual Actuarial Valuation Report  
December 31, 2022



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October 26, 2023

Retirement Board  
City of Pontiac Reestablished General Employees' Retirement System  
Pontiac, Michigan

Dear Board Members:

Submitted in this report are the results of the December 31, 2022 actuarial valuation of the liabilities, funded position and contribution requirements associated with benefits provided by the City of Pontiac Reestablished General Employees' Retirement System (RGERS). The purpose of the valuation was to measure the System's funding progress and determine the employer contribution for the 2024-2025 fiscal year. This report should not be relied upon for any other purpose. This report may be provided to parties other than the Retirement Board only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The valuation was based upon the actuarial assumptions and methods adopted by the Retirement Board, and information furnished by the Retirement System including System benefits, financial transactions, individual members, terminated members, retirees and beneficiaries. Data was checked for internal and year to year consistency, but was not audited by us. As a result, we are unable to assume responsibility for the accuracy or completeness of the data provided.

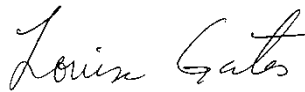
One of the Board's goals is to reduce the System's investment risk. Based upon the System's asset allocation as of December 31, 2022, no change was made to the current investment return assumption (6.0% net of investment expenses). However, this report also includes a valuation of the System using a 4.5% investment return assumption to illustrate the impact on System liabilities and funding percent of increasing the allocation of System assets to lower risk investments.

Future actuarial measurements may differ significantly from those presented in this report due to such factors as experience differing from that anticipated by actuarial assumptions, changes in plan provisions, actuarial assumptions/methods or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. This valuation assumes the continuing ability of the plan sponsor to make any contributions necessary to fund this plan. A determination of the plan sponsor's ability to make any necessary contributions in the future is beyond the scope of our expertise and was not performed by GRS.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report was prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, this report is complete and accurate and the valuation was conducted in accordance with standards of practice prescribed by the Actuarial Standards Board in compliance with the applicable State statutes. Louise Gates and Mark Buis are independent of the plan sponsor and are Members of the American Academy of Actuaries (MAAA) who meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. It is our opinion that the actuarial assumptions used for the valuation produce results which are reasonable.

Respectfully submitted,  
Gabriel, Roeder, Smith & Company



Louise M. Gates, ASA, FCA, MAAA



Mark Buis, FSA, EA, FCA, MAAA



## SECTION A

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### EXECUTIVE SUMMARY

# Executive Summary

## 1. Computed Employer Contributions – Fiscal Year Beginning July 1, 2024

The computed City contributions are as follows:

**Computed Employer  
Contributions**

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\$0

## 2. Reasons for Change

There are three general reasons why contributions change from one valuation to the next. The first is a change in the benefits or eligibility conditions of the plan. The second is a change in the valuation assumptions used to predict future occurrences. The third is the difference during the year between the plan's actual experience and what the assumptions predicted.

An update was made to a liability loading factor (from 5.4% to 0.5%) to reflect only liabilities for potential future retirees due to the Reciprocal Act and those who may be vested due to the plan termination. This valuation of the System reflects a reduction in System assets due to the transfer of over \$74 million to the City sponsored VEBA. Page C-3 shows additional detail.

## 3. System Experience

For the year ended December 31, 2022, System experience was overall unfavorable. The net investment return during 2022 was lower than long term expectations. However, the market value smoothing techniques used in this valuation of the System recognize both past and present investment experience. As a result, the recognized rate of return on System assets during calendar year 2022 was 5.40%. This unfavorable experience was offset in part by more deaths (retiree and employee) during calendar year 2022 than anticipated by actuarial assumptions. Additional information related to System assets is shown on pages C-3 and C-4 of this report.

## 4. Reserve Transfers

In accordance with Ordinance Section 92-39(6) we have calculated the actuarial liability for retired members. The market value of assets held in the Retiree Reserve on the valuation date was greater than the value of retiree liabilities. As a result, a transfer is not required.

|                   |                    |
|-------------------|--------------------|
| Retiree Liability | \$ 239,008,030     |
| Retiree Reserve   | <u>260,262,979</u> |
| Difference        | (21,254,949)       |



## 5. System Funded Percent

The System's funding percent based on the actuarial value of assets as of December 31, 2022 is shown on pages B-2 and B-3. As of December 31, 2021, the funding percent was 193.9%. If the market value of assets were used for this measurement (and a 6% discount rate) as of December 31, 2022 the result would be a funding percent of 172.3%.

Unless otherwise indicated, a funding status measurement presented in this report is based upon the System's actuarial accrued liability and the actuarial value of System assets. It is important to note that the funding status measurement presented in this report is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations and the need for or the amount of future employer contributions.

## 6. Other

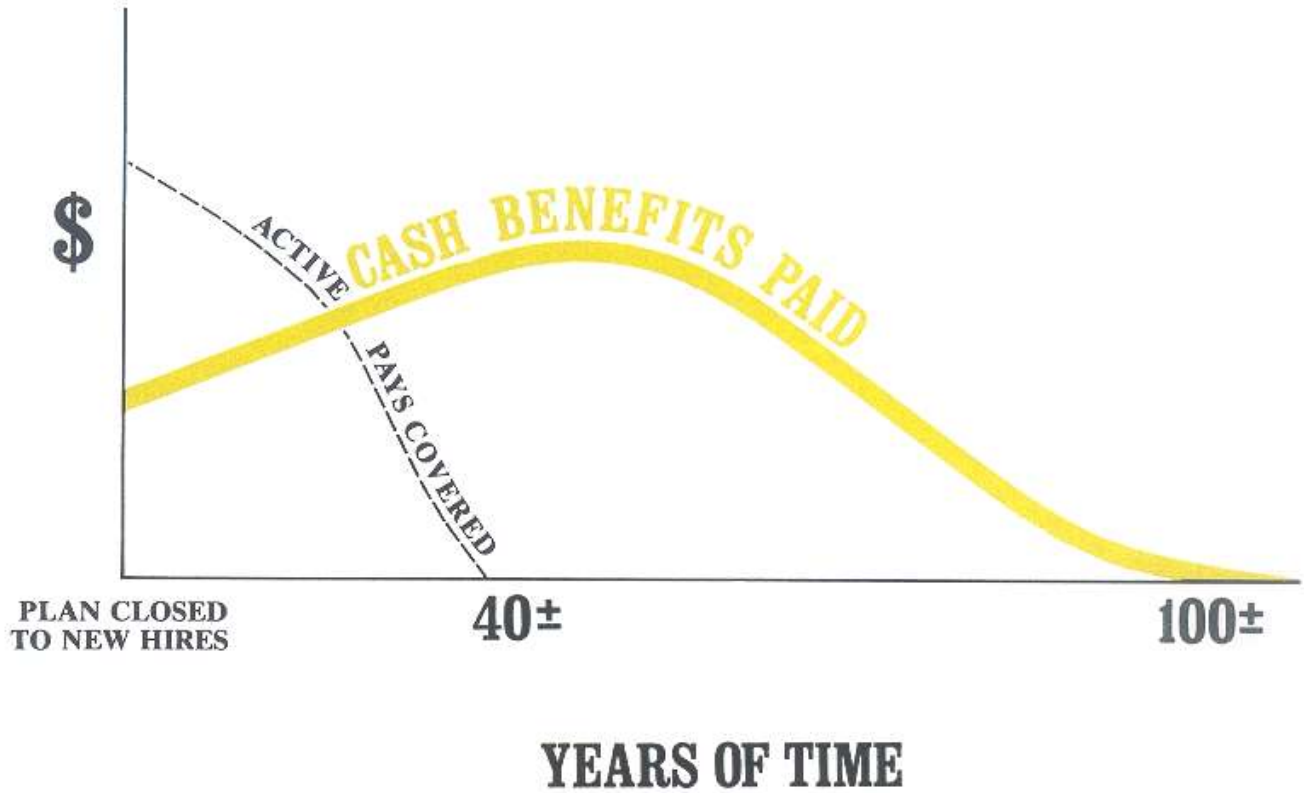
As a result of the pension plan termination, we have identified several individuals who were active members of the System on March 31, 2021 and terminated City employment after this date and may be vested and eligible for benefits. We will work with the System administrator to determine benefit eligibility and benefit amounts, if applicable.

One of the Board's goals is to reduce the System's investment risk. Based upon the System's asset allocation as of December 31, 2022, no change was made to the current investment return assumption (6.0% net of investment expenses). However, this report also includes a valuation of the System liabilities using a 4.5% investment return assumption to illustrate the impact of a lower risk investment portfolio on System liabilities and funding percent. If the RGERS liabilities were measured using a 4.5% discount rate and the market value of assets held in the RGERS trust, the System's funding percent would be 131.7% as of the valuation date.

In December 2021, a revision to Actuarial Standard of Practice No. 4 was made that requires all pension plans (including governmental pension plans) to calculate and disclose the plan's liability using a "low default risk obligation measure." This disclosure will be included in the System's valuation reports beginning with the December 31, 2023 actuarial valuation and will not affect City contributions or the System's funding status.



## A CLOSED PENSION PLAN



A plan becomes closed when no new hires are admitted to active membership. The persons covered by the plan at the time of closing continue their normal activities and continue to be covered by the plan, until the last survivor dies.

**CASH BENEFITS LINE.** After a pension plan becomes closed, the usual pattern is for cash benefits to continue to increase for decades of time. Eventually the cash benefits will peak, and then gradually decrease over more decades of time, ultimately to zero. The last cash benefit is likely to occur a century after the time the plan is closed.

The precise amounts of cash benefits cannot be known now, and must be estimated by assumptions of future experiences in a variety of financial risk areas.



## Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the actuarial liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the actuarial liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the System's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability mismatch** – changes in asset values may not match changes in liabilities, thereby altering the gap between the actuarial liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
4. **Salary and Payroll risk** – actual salaries and total payroll may differ from expected, resulting in actual future actuarial liability and contributions differing from expected;
5. **Longevity risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
6. **Other demographic risks** – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future actuarial liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



## **SECTION B**

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### **VALUATION RESULTS**

## Computed Employer Contribution for the Fiscal Year Beginning July 1, 2024

| Contributions for                    | Expressed as Dollar<br>Amounts |
|--------------------------------------|--------------------------------|
| A. Normal Cost of Benefits           |                                |
| Age & Service                        | \$ 166,019                     |
| Disability                           | 19,356                         |
| Death-in-service                     | 2,333                          |
| Total Normal Cost                    | 187,708                        |
| <br>                                 |                                |
| B. Member Contributions              | 0                              |
| <br>                                 |                                |
| C. Administrative Expense            | 1,048,707                      |
| <br>                                 |                                |
| D. Employer Normal Cost              | 1,236,415                      |
| <br>                                 |                                |
| E. UAL Credit*                       | (12,706,000)                   |
| <br>                                 |                                |
| F. Total Employer Contribution (D+E) | 0                              |

\* *Unfunded Accrued Liabilities (UAL) were amortized over a period of 30 years using level dollar financing.*

The employer contribution for the City's 2024-2025 budget year shown above, was based upon a 6.0% discount rate. If the employer contribution was developed using a 4.5% discount rate, the employer contribution for the 2024-2025 budget year would still be \$0.



## Determination of Unfunded Actuarial Accrued Liability Using an Investment Return Assumption of 6.00% as of December 31, 2022

|   |    |               |
|---|----|---------------|
| A. Accrued Liability                          |    |               |
| 1. For retirees and beneficiaries             | \$ | 239,008,030   |
| 2. For vested and other terminated members    |    | 7,040,054     |
| 3. For present active members                 |    |               |
| a. Value of expected future benefit payments  |    | 6,342,338     |
| b. Value of future normal costs               |    | 931,328       |
| c. Active member accrued liability: (a) - (b) |    | 5,411,010     |
| 4. Total accrued liability                    |    | 251,459,094   |
| B. Valuation Assets                           |    | 431,550,971   |
| C. Unfunded Accrued Liability: (A.4) - (B)    |    | (180,091,877) |
| D. Total Assets Remaining in GERS Trust       |    | 51,056,058    |
| E. Funding Ratio: (B + D) / (A.4)             |    | 191.9%        |

The valuation assets shown above were based upon financial statements as of December 31, 2022 and are shown in detail on pages C-3 and C-4 of this report. The market value of assets held in the GERS trust as of December 31, 2022 was reported to be \$51,056,058. Based upon the information provided to GRS as of the issue date of this report, the disposition of these assets is not yet known. Given that these assets reside in the GERS trust, we have calculated the System's funding percent (shown above) using the assets in the RGERS trust and the assets in the GERS trust. If the funding percent was calculated using only the assets in the RGERS trust, the funding percent would be 171.6%.

## Determination of Unfunded Actuarial Accrued Liability Using an Investment Return Assumption of 4.50% as of December 31, 2022

|   |    |               |
|---|----|---------------|
| A. Accrued Liability                          |    |               |
| 1. For retirees and beneficiaries             | \$ | 274,390,454   |
| 2. For vested and other terminated members    |    | 9,120,636     |
| 3. For present active members                 |    |               |
| a. Value of expected future benefit payments  |    | 8,213,087     |
| b. Value of future normal costs               |    | 1,504,403     |
| c. Active member accrued liability: (a) - (b) |    | 6,708,684     |
| 4. Total accrued liability                    |    | 290,219,774   |
| B. Valuation Assets                           |    | 431,550,971   |
| C. Unfunded Accrued Liability: (A.4) - (B)    |    | (141,331,197) |
| D. Total Assets Remaining in GERS Trust       |    | 51,056,058    |
| E. Funding Ratio: (B + D) / (A.4)             |    | 166.3%        |

The valuation assets shown above were based upon financial statements as of December 31, 2022 and are shown in detail on pages C-3 and C-4 of this report. The market value of assets held in the GERS trust as of December 31, 2022 was reported to be \$51,056,058. Based upon the information provided to GRS as of the issue date of this report, the disposition of these assets is not yet known. Given that these assets reside in the GERS trust, we have calculated the System's funding percent (shown above) using the assets in the RGERS trust and the assets in the GERS trust. If the funding percent was calculated using only the assets in the RGERS trust, the funding percent would be 149.7%.

## Development of Experience Gain/(Loss) Period Ended December 31, 2022

Actual experience will never (except by coincidence) exactly match assumed experience. It is hoped that gains and losses will cancel each other over a period of years, but sizable year-to-year fluctuations are common. Detail on the derivation of the experience gain (loss) is shown below.

|   |               |
|---|---------------|
| (1) UAAL at start of period <sup>(2)</sup>              | \$270,948,948 |
| (2) Normal cost for period                              | 1,289,565     |
| (3) Actual contributions <sup>(1)</sup>                 | 443,006,449   |
| (4) Interest accrual on (1), (2) and (3)                | (8,069,731)   |
| (5) Expected UAAL before changes: (1) + (2) - (3) + (4) | (178,837,667) |
| (6) Change from plan provisions                         | 0             |
| (7) Assumption changes                                  | (12,260,194)  |
| (8) Expected UAAL after changes: (5) + (6) + (7)        | (191,097,861) |
| (9) Actual UAAL at end of period                        | (180,091,877) |
| (10) Gain/(loss): (8) - (9)                             | (11,005,984)  |

<sup>(1)</sup> Reported asset transfers from GERS to RGERS.

<sup>(2)</sup> The UAAL at the start of the period is the System's accrued liability since there were no assets in the RGERS trust at this time.



## SECTION C

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### **SUMMARY OF BENEFIT PROVISIONS AND VALUATION DATA**

# Summary of Benefit Provisions as of December 31, 2022

## Regular Retirement

| Employee Group            | Eligibility <sup>^</sup> |                                     | Benefit Multiplier <sup>^</sup> | Post Retirement Adjustments <sup>+</sup>         |
|---------------------------|--------------------------|-------------------------------------|---------------------------------|--|
|                           | Age                      | Years of Service                    |                                 |  |
| Teamsters #214            | 50<br>55<br>60           | with 30 or<br>with 25 or<br>with 10 | 2.50%                           | 2.00% of original retirement income for 18 years |
| MAPE -hired after 6/30/16 | 60<br>Any                | with 10 or<br>with 30               | 1.50%                           | 2.50% of original retirement income for 14 years |
| -hired before 7/1/16      | 50<br>55                 | with 25 or<br>with 10               | 2.00%                           |  |
| PPFDA                     | 50<br>60                 | with 25 or<br>with 10               | 2.25%                           | 2.00% of original retirement income for 18 years |
| SAEA                      | 50<br>60                 | with 25 or<br>with 10               | 3.00%/2.50%/1.00%               | 2.00% of original retirement income for 18 years |
| AFSCME #2002/PPMA         | 50<br>60                 | with 25 or<br>with 10               | 2.50%                           | 2.00% of original retirement income for 18 years |
| Non-Union                 | 50<br>55<br>60           | with 25 or<br>with 20 or<br>with 10 | 2.50%                           | 2.00% of original retirement income for 18 years |
| PMEA                      |                          |                                     | 2.00%                           | 2.00% of original retirement income for 14 years |
| Hospital                  | 55<br>60                 | with 25 or<br>with 10               | 2.00%                           | Not eligible                                     |

<sup>+</sup> *Varies by retirement date.*

<sup>^</sup> *Varies by retirement date and/or hire or other effective date. For SAEA the 3.0% multiplier applies to the first 20 years of service, 2.5% for the next 5 years and 1% thereafter.*





# Summary of Benefit Provisions as of December 31, 2022

| Eligibility   | Amount   |
|---|--|
| <b>DEFERRED RETIREMENT</b>  |  |
| 10 or more years of service, benefit begins at age 60 (age 55 for MAPE if hired before 7/1/16); or with 25 or more years of service, benefit begins at age 55 (age 50 for MAPE if hired before 7/1/16). | Computed as a regular retirement but based upon service and final average earnings at termination date.  |
| <b>DUTY DEATH-IN-SERVICE</b>  |  |
| No age or service requirements.   | Payable upon expiration of workers compensation to the survivors of a member who died in the line of duty. Same amount that was paid by worker's compensation to widow, dependent widower, children under 18 and dependent parents.  |
| <b>NON-DUTY DEATH-IN-SERVICE</b>  |  |
| 10 years of service.  | Computed as a regular retirement but actuarially reduced in accordance with a 100% joint and survivor election provided the member has an Option II election form on file with the Retirement Office.  |
| <b>DUTY DISABILITY</b>  |  |
| No age or service requirements.   | Computed as a regular retirement benefit. Upon termination of worker's compensation additional service credit is granted for period in receipt of worker's compensation and benefit is recomputed. Minimum benefit prior to voluntary retirement age is the greater of a) 15% of final average earnings, or b) an amount equal to worker's compensation benefit. |
| <b>NON-DUTY DISABILITY</b>  |  |
| 10 or more years of service.  | Same as a regular retirement, with a minimum benefit of 15% of final average earnings.   |
| <b>MEMBER CONTRIBUTIONS</b>   |  |
| None  |  |

The Retirement System is closed to all new City employees except for new employees of the MAPE employment group.



## Reported Financial Information at Market Value Year Ended December 31, 2022

### Revenue and Disbursements

|  | <u>RGERS</u>         | <u>GERS</u>         |
|--|----------------------|---------------------|
| <b>Market Value of Assets Beginning of Year:</b> | \$ 0                 | \$598,992,962       |
| <b>Revenues:</b>                                 |                      |                     |
| a. Member contributions                          |                      |                     |
| b. Employer contributions                        |                      |                     |
| c. Net investment income                         | (37,972,173)         | (28,801,921)        |
| d. Transfer in                                   | 443,006,449          |                     |
| e. Total   | 405,034,276          | (28,801,921)        |
| <b>Disbursements:</b>                            |                      |                     |
| a. Pension benefits and refunds                  | 21,757,276           | -                   |
| b. Administrative expenses                       | 1,048,707            | 27,048              |
| c. Transfer out                                  | 0                    | 519,102,822         |
| d. Audit adjustment                              | 0                    | 5,113               |
| e. Total   | 22,805,983           | 519,134,983         |
| <b>Market Value of Assets End of Year:</b>       | <u>\$382,228,293</u> | <u>\$51,056,058</u> |

The net market value yield on System assets during calendar year 2022 was -18.07%.

A transfer of \$443,006,449 was made from the GERS to the RGERS trust and the remainder was transferred to the VEBA.

### Assets as of December 31, 2022

|                                       | <u>RGERS</u>          |                                       | <u>GERS</u>          |
|---------------------------------------|-----------------------|---------------------------------------|----------------------|
| a. Cash and Short Term <sup>(1)</sup> | \$ 13,578,348         | a. Cash and Short Term <sup>(1)</sup> | \$ 5,726,699         |
| b. Interest and Dividends             | 851,139               | b. Interest and Dividends             | -                    |
| c. Fixed Income                       | 82,026,224            | c. Fixed Income                       | 16,530,660           |
| d. Equities                           | 228,817,754           | d. Equities                           | 28,798,699           |
| e. Real Estate                        | 56,954,828            | e. Real Estate                        | -                    |
| Total                                 | <u>\$ 382,228,293</u> | Total                                 | <u>\$ 51,056,058</u> |

<sup>(1)</sup> Includes receivables and pre-paid amounts.



## Development of Valuation Assets

|   | RGERS                | GERS                | Total                |
|---|----------------------|---------------------|----------------------|
| A. Funding Value Beginning of Year                        | \$ -                 |                     |                      |
| B. Market Value End of Year                               | 382,228,293          | \$51,056,058        |                      |
| C. Market Value Beginning of Year                         | 0                    | 598,992,962         |                      |
| D. Non-Investment Net Cash Flow                           | 420,200,466          | (519,134,983)       |                      |
| E. Investment Income                                      |                      |                     |                      |
| E1. Market Total: B - C - D                               | (37,972,173)         | (28,801,921)        |                      |
| E2. Assumed Rate  | 6.00%                |                     |                      |
| E3. Amount for Immediate Recognition:<br>(E2) x (A + D/2) | 23,681,175           |                     |                      |
| E4. Amount for Phased-In Recognition: E1-E3               | (61,653,348)         |                     |                      |
| F. Phased-In Recognition of Investment Income             |                      |                     |                      |
| F1. Current Year: E4/5                                    | (12,330,670)         |                     |                      |
| F2. First Prior Year                                      | 0                    |                     |                      |
| F3. Second Prior Year                                     | 0                    |                     |                      |
| F4. Third Prior Year                                      | 0                    |                     |                      |
| F5. Fourth Prior Year                                     | 0                    |                     |                      |
| F6. Total Recognized Investment Gain/(Loss)               | (12,330,670)         |                     |                      |
| G. Preliminary Funding Value End of Year: A + D + E3 + F6 | \$431,550,971        | \$51,056,058        | \$482,607,029        |
| H. Upper Corridor Limit (120% x B)                        | 458,673,952          | N/A                 |                      |
| I. Lower Corridor Limit (80% x B)                         | 305,782,634          | N/A                 |                      |
| J. <b>Funding Value End of Year: A + D + E3 + F6</b>      | <b>\$431,550,971</b> | <b>\$51,056,058</b> | <b>\$482,607,029</b> |
| K. <b>Recognized Rate of Return</b>                       | <b>5.40%</b>         | <b>N/A</b>          |                      |
| L. <b>Market Value Rate of Return</b>                     | <b>(18.07)%</b>      |                     |                      |

Note: Items G-J apply to the smoothed RGERS assets only. The GERS assets are based on market value.



## Retirees and Beneficiaries as of December 31, 2022 Tabulated by Retirement Type

| Age           | Age and Service |                     | Death-in-Service Survivor |                   | Disability |                   | Totals       |                     |
|---------------|-----------------|---------------------|---------------------------|-------------------|------------|-------------------|--------------|---------------------|
|               | No.             | Annual Allowances   | No.                       | Annual Allowances | No.        | Annual Allowances | No.          | Annual Allowances   |
| 20 - 24       | 1               | \$ 2,579            | 1                         | \$ 24,291         |            |                   | 2            | \$ 26,870           |
| 25 - 29       | 1               | 2,871               |                           |                   |            |                   | 1            | 2,871               |
| 30 - 34       | 1               | 5,657               |                           |                   | 1          | \$ 10,937         | 2            | 16,594              |
| 35 - 39       |                 |                     |                           |                   |            |                   |              |                     |
| 40 - 44       | 6               | 37,428              | 1                         | 47,749            | 2          | 18,345            | 9            | 103,522             |
| 45 - 49       | 10              | 143,642             | 1                         | 12,115            | 2          | 19,711            | 13           | 175,468             |
| 50 - 54       | 22              | 414,516             |                           |                   |            |                   | 22           | 414,516             |
| 55 - 59       | 35              | 773,083             | 1                         | 15,093            | 3          | 67,965            | 39           | 856,141             |
| 60 - 64       | 117             | 2,358,323           | 2                         | 28,356            | 2          | 62,640            | 121          | 2,449,319           |
| 65 - 69       | 148             | 3,831,030           | 2                         | 69,367            | 9          | 164,423           | 159          | 4,064,820           |
| 70 - 74       | 217             | 5,065,927           |                           |                   | 16         | 319,842           | 233          | 5,385,770           |
| 75 - 79       | 165             | 3,746,950           | 5                         | 63,380            | 5          | 102,977           | 175          | 3,913,307           |
| 80 - 84       | 103             | 1,669,247           | 3                         | 65,106            | 8          | 78,966            | 114          | 1,813,319           |
| 85 - 89       | 70              | 1,250,171           | 1                         | 16,352            | 5          | 58,792            | 76           | 1,325,315           |
| 90+           | 47              | 735,292             | 2                         | 8,297             | 2          | 9,526             | 51           | 753,115             |
| <b>Totals</b> | <b>943</b>      | <b>\$20,036,716</b> | <b>19</b>                 | <b>\$350,106</b>  | <b>55</b>  | <b>\$914,124</b>  | <b>1,017</b> | <b>\$21,300,947</b> |

| <u>Valuation Division</u> | <u>Number</u> | <u>Total Benefits</u> |
|---------------------------|---------------|-----------------------|
| General                   | 656           | \$ 18,079,331         |
| Hospital                  | 361           | 3,221,616             |

The annual benefits shown in the schedule above do not include the stipend benefit of \$400 per month (paid in January 2022) and the number counts do not include a survivor beneficiary reported after the valuation date.



## Inactive Members as of December 31, 2022 Tabulated by Attained Age

*Inactive members* included in the valuation and their estimated annual pension benefits are summarized in the table below. An inactive member is a person who has left covered employment after becoming eligible for a retirement benefit, but has not yet applied for a retirement allowance.

| Valuation Division | Number<br>of Members | Estimated<br>Benefits |
|--------------------|----------------------|-----------------------|
| General            | 75                   | \$665,921             |
| Hospital           | 13                   | 19,280                |
| Total              | 88                   | \$685,201             |

## Active Members as of December 31, 2022 by Age and Years of Service

| Age           | Years of Service on Valuation Date |          |          |          |          |          |          | Totals    |                     |
|---------------|------------------------------------|----------|----------|----------|----------|----------|----------|-----------|---------------------|
|               | 0-4                                | 5-9      | 10-14    | 15-19    | 20-24    | 25-29    | 30 Plus  | No.       | Valuation Payroll   |
| 25-29         | 2                                  |          |          |          |          |          |          | 2         | \$ 83,781           |
| 30-34         | 1                                  |          |          |          |          |          |          | 1         | 36,889              |
| 35-39         | 1                                  |          |          | 1        |          |          |          | 2         | 92,776              |
| 40-44         | 1                                  |          |          |          |          |          |          | 1         | 54,355              |
| 45-49         |                                    |          |          |          | 2        |          |          | 2         | 135,250             |
| 50-54         |                                    |          | 2        |          | 2        |          |          | 4         | 285,800             |
| 55-59         | 1                                  |          |          |          |          |          |          | 1         | 52,942              |
| 60            |                                    |          |          | 1        |          | 1        |          | 2         | 135,674             |
| 61            |                                    |          |          |          | 1        |          |          | 1         | 61,983              |
| 65            |                                    |          | 1        |          |          |          |          | 1         | 74,138              |
| <b>Totals</b> | <b>6</b>                           | <b>0</b> | <b>3</b> | <b>2</b> | <b>5</b> | <b>1</b> | <b>0</b> | <b>17</b> | <b>\$ 1,013,588</b> |

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

Age: 47.9 years  
Service: 14.1 years  
Annual Pay: \$ 59,623

The chart above includes 6 non-union employees and 11 MAPE employee members of the System.



## **SECTION D**

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### **ACTUARIAL METHODS, ACTUARIAL ASSUMPTIONS AND GLOSSARY**

## Valuation Methods

**The Individual Entry-Age Actuarial Cost Method** is a method for determining the normal cost and the allocation of benefit values between service rendered before and after the valuation date. It has the following characteristics:

- (i) the annual normal cost for each individual active member, payable from the date of employment to the date of retirement, is sufficient to accumulate the value of the member's benefit at the time of retirement; and
- (ii) each annual normal cost is a constant percentage of the member's year by year projected covered pay.

Actuarial gains/(losses), as they occur, reduce (increase) the Unfunded Actuarial Accrued Liability.

**Financing Unfunded Actuarial Accrued Liabilities** - As of the valuation date, System assets exceed System Actuarial Accrued Liabilities resulting in a funding surplus. This surplus was amortized over an open 30-year period using a level dollar amortization method.

**Valuation Assets** - The funding value of assets recognizes assumed investment income fully each year. Differences between actual and assumed investment income are phased-in over a closed 5-year period. During periods when investment performance exceeds the assumed rate, funding value of assets will tend to be lower than market value. During periods when investment performance is less than the assumed rate, funding value of assets will tend to be greater than market value. The funding value of assets is unbiased with respect to market value. At any time, it may be either greater or less than market value. The funding value of assets is not permitted to deviate from the market value of assets by more than 20%.



## Actuarial Assumptions Used in the Valuation

**Investment Return:** 6.00% per year net of investment expenses. The assumed real rate of investment return is in excess of either wage or price inflation. Considering a wage inflation assumption of 2.5% and a price inflation assumption of 2.0% the 6.00% nominal return translates into a real rate of investment return of 3.50% over wage inflation and 4.00% over price inflation. This assumption was first used for the December 31, 2020 valuation.

**Pay Projections:** These assumptions are used to project current pays to those upon which benefits will be based. The base economic assumption was first used for the December 31, 2016 valuation.

| Sample Ages | Annual Rate of Pay Increase for Sample Ages |                   |       |
|-------------|---|-------------------|-------|
|             | Base (Economic)                             | Merit & Longevity | Total |
| 20          | 2.50%                                       | 4.90%             | 7.40% |
| 25          | 2.50  | 3.70              | 6.20  |
| 30          | 2.50  | 2.90              | 5.40  |
| 35          | 2.50  | 2.10              | 4.60  |
| 40          | 2.50  | 1.60              | 4.10  |
| 45          | 2.50  | 1.40              | 3.90  |
| 50          | 2.50  | 1.30              | 3.80  |
| 55          | 2.50  | 1.10              | 3.60  |
| 60          | 2.50  | 1.10              | 3.60  |

**Mortality:** The mortality tables shown below were first used in the December 31, 2020 valuation.

- **Healthy Pre-Retirement:** The Pub-2010 Amount-Weighted, General, Employee, Male and Female tables, with future mortality improvements projected generationally to 2030 using scale MP-2019.
- **Healthy Post-Retirement:** The Pub-2010 Amount-Weighted, General, Healthy Retiree, Male and Female tables, with future mortality improvements projected generationally to 2030 using scale MP-2019 with male and female rates scaled by 95%.
- **Disability Retirement:** The Pub-2010 Amount-Weighted, General, Disabled Retiree, Male and Female tables, with future mortality improvements projected generationally to 2030 using scale MP-2019.

| Sample<br>Ages | Future Life Expectancy Years* |       |                         |       |                     |       |
|----------------|-------------------------------|-------|-------------------------|-------|---------------------|-------|
|                | Healthy Pre-Retirement        |       | Healthy Post-Retirement |       | Disabled Retirement |       |
|                | Men                           | Women | Men                     | Women | Men                 | Women |
| 50             | 37.90                         | 40.02 | 34.50                   | 37.33 | 24.86               | 27.39 |
| 55             | 33.18                         | 35.19 | 29.96                   | 32.70 | 21.75               | 24.30 |
| 60             | 28.54                         | 30.42 | 25.57                   | 28.15 | 18.92               | 21.40 |
| 65             | 24.01                         | 25.72 | 21.33                   | 23.70 | 16.26               | 18.45 |
| 70             | 19.56                         | 21.10 | 17.27                   | 19.38 | 13.63               | 15.32 |
| 75             | 15.18                         | 16.56 | 13.46                   | 15.29 | 11.01               | 12.21 |
| 80             | 10.87                         | 12.12 | 10.04                   | 11.56 | 8.52                | 9.39  |

\* The life expectancies are based on ages in calendar year 2022 and life expectancies in future years are determined by the generational MP-2019 projection scale.

**Rates of Disability:** These rates represent the probabilities of active members becoming disabled.

| Sample<br>Ages | Percent Becoming Disabled<br>within Next Year |
|----------------|---|
|                | All Members                                   |
| 20             | 0.42%   |
| 25             | 0.42  |
| 30             | 0.45  |
| 35             | 0.51  |
| 40             | 0.67  |
| 45             | 0.92  |
| 50             | 1.36  |
| 55             | 2.20  |

All disabilities were assumed to be non-duty disabilities.



**Rates of Separation from Active Membership:** The rates do not apply to members eligible to retire and do not include separation on account of death or disability. This assumption measures the probabilities of members remaining in City employment.

| Sample<br>Ages | Completed<br>Years of<br>Service | <u>% of Active Members<br/>Separating within Next Year</u><br>All Members |
|----------------|----------------------------------|---|
| ALL            | 0                                | 20.00%  |
|                | 1                                | 18.00%  |
|                | 2                                | 15.00%  |
|                | 3                                | 12.00%  |
|                | 4                                | 10.00%  |
| 25             | 5 & Over                         | 7.00%   |
| 30             |                                  | 6.00%   |
| 35             |                                  | 4.75%   |
| 40             |                                  | 3.50%   |
| 45             |                                  | 2.40%   |
| 50             |                                  | 1.50%   |
| 55             |                                  | 1.00%   |
| 60             |                                  | 1.00%   |
| 65             |                                  | 1.00%   |

**Rates of Retirement:** These rates are used to measure the probabilities of an eligible member retiring during the next year.

| <b>Percent of Active Members Retiring within One Year</b> |          |
|---|----------|
| <b>All Members</b>  |          |
| <b>Ages</b>   | <b>%</b> |
| 50  | 35%      |
| 51  | 30       |
| 52  | 25       |
| 53  | 25       |
| 54  | 25       |
| 55  | 25       |
| 56  | 25       |
| 57  | 50       |
| 58  | 50       |
| 59  | 50       |
| 60  | 20       |
| 61  | 25       |
| 62  | 30       |
| 63  | 30       |
| 64  | 25       |
| 65  | 50       |
| 66  | 100      |

Eligibility for retirement benefits is shown in Section C of this report.



## Miscellaneous and Technical Assumptions

|  |  |
|--|--|
| <b><i>Administrative Expense</i></b>     | The normal cost contribution includes a contribution for administrative expenses and was first used in the December 31, 2020 valuation of the System.  |
| <b><i>Benefit Service</i></b>            | Exact fractional service is used to determine the amount of benefit payable.   |
| <b><i>Death While Active Member</i></b>  | It was assumed that death during active employment was non-duty related.   |
| <b><i>Decrement Operation</i></b>        | Disability and withdrawal decrements do not operate during retirement eligibility.   |
| <b><i>Decrement Timing</i></b>           | Decrement of all types are assumed to occur mid-year.  |
| <b><i>Eligibility Testing</i></b>        | Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.   |
| <b><i>Incidence of Contributions</i></b> | Contributions (if any) are assumed to be received continuously throughout the year.  |
| <b><i>Liability Adjustments</i></b>      | <p>Liabilities were loaded by 0.5% to account for contingencies including potential benefits payable to future retirees eligible under Public Act 88 of 1961 (the reciprocal Act) and terminated individuals who became vested based upon plan termination provisions.</p> <p>In addition, for active members, normal retirement liabilities were loaded by 3% and terminated vested liabilities were loaded by 1% to account for the member's right to use lump sum payments for unused sick leave at retirement. These liability loads were first used in the December 31, 2020 valuation of the System.</p> |
| <b><i>Normal Form of Payment</i></b>     | The normal form of benefit is a straight life annuity.   |
| <b><i>Pay Increase Timing</i></b>        | Beginning of the year.   |
| <b><i>Service Credit Accruals</i></b>    | It is assumed that members accrue one year of service credit per year in the future.   |

# Glossary

**Actuarial Accrued Liability** - The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as “accrued liability” or “past service liability.” Under the actuarial cost method used the “AAL” differs somewhat from the value of future payments based on benefits earned as of the valuation date.

**Accrued Service** - The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Assumptions** - Estimates of future plan experience with respect to rates of mortality, disability, retirement, investment income and salary increases. Decrement assumptions (rates of mortality, separation and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate appropriate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method** - A mathematical budgeting procedure for allocating the dollar amount of the “actuarial present value of future plan benefits” between the normal costs to be paid in the future and the actuarial accrued liability. Sometimes referred to as the “actuarial funding method.”

**Actuarial Equivalent** - Benefits whose actuarial present values are equal.

**Actuarial Present Value** - The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Amortization** - Paying off an interest-bearing liability by means of periodic contributions of interest and principal, as opposed to a lump sum payment.

**Experience Gain (Loss)** - A measure of the difference between actual experience and experience anticipated by a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

**Normal Cost** - The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as “current service cost.” An amortization payment toward the unfunded actuarial accrued liability is in addition to the normal cost.



## Glossary

**Reserve Account** - An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

**Unfunded Actuarial Accrued Liability** - The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as “unfunded accrued liability.”

**Valuation Assets** - The value of current plan assets recognized for valuation purposes.

## **SECTION E**

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### **OTHER FINANCIAL DISCLOSURES**



## Schedule of Funding Progress

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Entry Age Accrued Liability (b) | Unfunded AAL (UAAL) (b) – (a) | Funded Percent (a) / (b) | Valuation Payroll (c) | UAAL as a % of Valuation Payroll [(b) – (a)] / (c) |
|--------------------------|-------------------------------|---------------------------------|-------------------------------|--------------------------|-----------------------|--|
| 12/31/2001@#             | \$395,743,819                 | \$227,901,435                   | \$ (167,842,384)              | 173.6 %                  | \$19,887,803          | --   |
| 12/31/2002@              | 393,214,033                   | 235,422,367                     | (157,791,666)                 | 167.0                    | 20,039,136            | --   |
| 12/31/2003               | 394,367,065                   | 247,396,857                     | (146,970,208)                 | 159.4                    | 20,807,612            | --   |
| 12/31/2004               | 394,807,254                   | 258,365,787                     | (136,441,467)                 | 152.8                    | 21,320,477            | --   |
| 12/31/2005               | 391,409,757                   | 260,103,260                     | (131,306,497)                 | 150.5                    | 16,751,815            | --   |
| 12/31/2006               | 409,983,490                   | 266,457,429                     | (143,526,061)                 | 153.9                    | 14,996,753            | --   |
| 12/31/2007               | 433,028,186                   | 257,940,349                     | (175,087,837)                 | 167.9                    | N/A                   | --   |
| 12/31/2008               | 416,678,512                   | 261,497,756                     | (155,180,756)                 | 159.3                    | N/A                   | --   |
| 12/31/2009               | 405,193,572                   | 255,720,207                     | (149,473,365)                 | 158.5                    | N/A                   | --   |
| 12/31/2010               | 399,573,669                   | 253,866,554                     | (145,707,115)                 | 157.4                    | N/A                   | --   |
| 12/31/2011               | 383,349,729                   | 249,739,988                     | (133,609,741)                 | 153.5                    | N/A                   | --   |
| 12/31/2012               | 369,621,671                   | 247,968,743                     | (121,652,928)                 | 149.1                    | N/A                   | --   |
| 12/31/2013               | 396,857,874                   | 279,931,726                     | (116,926,148)                 | 141.8                    | N/A                   | --   |
| 12/31/2014               | 413,418,482                   | 270,139,151                     | (143,279,331)                 | 153.0                    | N/A                   | --   |
| 12/31/2015#              | 417,151,476                   | 252,615,769                     | (164,535,707)                 | 165.1                    | 1,528,731             | --   |
| 12/31/2016#@             | 466,143,339                   | 264,736,702                     | (201,406,637)                 | 176.1                    | 1,540,472             | --   |
| 12/31/2017@              | 478,026,270                   | 267,204,399                     | (210,821,871)                 | 178.9                    | 1,450,352             | --   |
| 12/31/2018               | 478,099,013                   | 262,283,618                     | (215,815,395)                 | 182.3                    | 1,427,628             | --   |
| 12/31/2019               | 489,107,377                   | 256,329,118                     | (232,778,259)                 | 190.8                    | 1,391,765             | --   |
| 12/31/2020#              | 507,799,642                   | 287,191,975                     | (220,607,667)                 | 176.8                    | 1,349,022             | --   |
| 12/31/2021#              | 525,498,150                   | 270,948,948                     | (254,549,202)                 | 193.9                    | 1,294,948             | --   |
| 12/31/2022               | 482,607,029                   | 251,459,094                     | (231,147,935)                 | 191.9                    | 1,013,588             | --   |

Results for the 2007-2015 valuations were prepared by previous actuarial firms and are shown here for comparison.

# Assumption/method change.

@ Plan provision changes.



## Schedule of Employer Contributions

| Valuation Date<br>December 31, | Fiscal Year<br>Beginning July 1, | Actuarially Computed<br>Employer<br>Contribution <sup>1</sup> |
|--------------------------------|----------------------------------|---|
| 2002 <sup>2 3</sup>            |                                  | \$140,226   |
| 2002 <sup>2</sup>              |                                  | 49,456  |
| 2003                           | 2005                             | 49,163  |
| 2004                           | 2006                             | 0   |
| 2005                           | 2007                             | 0   |
| 2006                           | 2008                             | 0   |
| 2007                           | 2009                             | 0   |
| 2008                           | 2010                             | 0   |
| 2009 <sup>2</sup>              | 2011                             | 0   |
| 2010                           | 2012                             | 0   |
| 2011                           | 2013                             | 0   |
| 2012                           | 2014                             | 0   |
| 2013                           | 2015                             | 0   |
| 2014                           | 2016                             | 0   |
| 2015 <sup>3</sup>              | 2017                             | 0   |
| 2016 <sup>3</sup>              | 2018                             | 0   |
| 2017 <sup>2</sup>              | 2019                             | 0   |
| 2018                           | 2020                             | 0   |
| 2019                           | 2021                             | 0   |
| 2020 <sup>3</sup>              | 2022                             | 0   |
| 2021 <sup>3</sup>              | 2023                             | 0   |
| 2022                           | 2024                             | 0   |

<sup>1</sup> For years prior to 2016, information was provided by the Retirement System. Contribution amounts for valuation years 2007-2015 were prepared by prior actuaries.

<sup>2</sup> Plan provision change

<sup>3</sup> Assumption/method change